

BOARD OF COMMISSIONERS



MEMBERS

Committee of the Whole
Second Floor, Old Courthouse
301 N, Main St.
Adrian, MI 49221

MEETING LOCATION
Commission Chambers

Minutes: Thursday, September 25, 2025

CALL TO ORDER: Invocation - Pledge - Cell Phone Reminder:

The meeting was called to order at 6:00 PM by Chair Van Doren.

ROLL CALL

Present: Commissioners: David Aungst, Beth Blanco, Terry Collins, James Daly, Dustin Krasny, Kevon Martis, Ralph Tillotson, David Stimpson, James Van Doren

Also Present: Administrator Kim Murphy, Corporate Counsel John Gillooly, Deputy Administrator Shannon Elliott, Sheriff Troy Bevier, Undersheriff Jeff Ewald, Administrative Coordinator Carissa Zubke, Marketing & Communications Coordinator Jen Ambrose, Morenci City Mayor Tracy Schell, Theresa Rupley, Paula Trentman, Dane Tompkins, Jim Brssette, Sandie Brissitte, Teresa Martinez, Annitta Aranda, Bobbie S. DeLaCruz, Rob Trevino, Jen Trevino, Idali Feticeans, Laura Velador-Gilbert, Lupe Salazor Hamden, Ben Negron, Linda Martinez, David Panian, Adrian City Commissioner Mary Roberts and County Clerk Roxann Holloway.

APPROVAL OF MINUTES:

Approval of Minutes: September 10, 2025

Comm. Daly moved to approve the minutes of September 10, 2025, Comm. Blanco seconded, Motion CARRIED.

AMENDMENTS TO THE AGENDA

Comm. Tillotson moved to approve the agenda, as presented, Comm. Martis seconded, Motion CARRIED.

PETITIONS and COMMUNICATIONS:

Communications were read.

INTRODUCTION OF SPECIAL GUESTS:

Comm. Aungst introduced Morenci City Mayor, Tracy Schell.

LIMITED PUBLIC COMMENT: [on any agenda item – 3 minute limit]

*Public comment was received by the following:
Tracy Schell- Morenci City Resident- Support for Lenawee Now*

6:05 PM - PUBLIC HEARING FOR COUNTY 2026 BUDGET

Chair Van Doren opened the public meeting at 6:05 PM.

2026 Budget Presentation

Admin. Murphy presented the 2026 County Budget.

Public Comment

*Public Comment was received by the following:
Linda Martinez- Lenawee Co. Resident- Blight funding in Lenawee County*

*Comm. Martis moved to close the Public Meeting at 6:37 PM, Comm. Blanco seconded.
Motion CARRIED.*

2026 GENERAL APPROPRIATIONS ACT

Request: Resolution #2025-15

RES# 2025 - 15

2026 LENAWEЕ COUNTY GENERAL APPROPRIATIONS ACT

Whereas Public Act 621 of 1978, titled "Uniform Budgeting and Accounting Act" provides for a system of uniform procedures to guide the preparation and execution of budgets in all local units of government in Michigan; and

Whereas the Act requires the legislative body of each local unit to pass a general appropriations measure in compliance with provisions of the Uniform Budgeting and Accounting Act, as the method of adopting its budget; and

Whereas the County Board has deliberated upon the budget, presented it for public hearing and received and reviewed comments from the public and from County officials;

Now Therefore the Lenawee County Board of Commissioners resolves:

Section 1. Appropriation

The 2026 General Fund Budget, comprised of revenues and expenditures in the amount of **\$43,127,587** as specified in the attached 2026 General Fund Budget document, is hereby adopted and made part of this resolution. Authorization for expenditure of the various appropriations is hereby granted; provided that such expenditures are in compliance with this resolution, applicable County policies and State law.

"Appropriation" as used in this resolution shall mean the designation of funds to be used for a specific purpose including the operation of a County department, agency or office; and the

allocation to an agency, board, commission, department or other entity whose expenditures and revenues are not accounted for through the General Fund.

Section 16(1) of the Uniform Budgeting and Accounting Act requires that the legislative body of each local unit pass a general appropriations act for certain designated funds.

These funds and their adopted budgets include:

NON-GENERAL FUND BUDGETS

<i>Fund</i>		<i>Total Exp Budget</i>
208	<i>Parks</i>	53,191
214	<i>Sobriety Court</i>	130,444
<i>Fund</i>		<i>Total Exp Budget</i>
215	<i>Friend of the Court</i>	69,500
216	<i>Caseload Assistance</i>	10,000
217	<i>Enhanced Treatment Court</i>	68,515
218	<i>Adult Drug Treatment Court</i>	357,500
221	<i>Health Department</i>	3,829,793
230	<i>Drug Testing Facility</i>	105,431
232	<i>Solid Waste</i>	170,336
234	<i>Lenawee Local Emergency</i>	3,000

236	<i>Criminal Justice Comm Allocation</i>	53,250
246	<i>Kiwanis Trail Extension</i>	10,000
251	<i>Drain Commission</i>	3,279,735
252	<i>MCF Millage</i>	849,000
253	<i>Indigent Defense</i>	2,587,848
254	<i>Survey/Remonumentation</i>	73,206
255	<i>Land Bank</i>	189,350
256	<i>Register of Deeds Automation</i>	79,912
257	<i>Concealed Pistol Licensing</i>	8,400
260	<i>Mobile Data Terminal</i>	90,200
261	<i>911 Service</i>	3,834,203
262	<i>Hard Labor</i>	5,371
263	<i>Marine Law Enforcement</i>	31,384
264	<i>Local Corrections Officer Training</i>	39,333
265	<i>Drug Law Enforcement</i>	4,100
266	<i>Law Enforcement</i>	50,000

269	<i>Law Library</i>	57,409
274	<i>Homeland Security</i>	168,218
280	<i>Secondary Road Patrol</i>	181,418
284	<i>Opioid Settlement</i>	1,500,000
286	<i>Veteran Service</i>	61,525
287	<i>Housing Rehabilitation</i>	35,000
292	<i>Child Care</i>	7,381,904
	<i>Fund</i>	<i>Total Exp Budget</i>
293	<i>Veterans Relief</i>	163,981
296	<i>Department on Aging</i>	5,614,877
297	<i>Child Care - Dept of Human Services</i>	125,000
298	<i>Lilley</i>	10,250
299	<i>Other Special Revenue</i>	23,000

Section 2. Approved Millage Rate

As provided in MCL 141.436 Section 16(2), the Truth in Budgeting Act; the Board of Commissioners approves the following 2025 millage rates: County Operating 5.4000; Lenawee Medical Care Facility Special .1894; Department on Aging Special .7472; and Veterans Relief .0150; or the maximum allowable millage after applicable millage reduction under MCL 211.34d.

Section 3. Appropriation Not a Mandate to Spend

The various appropriations specified in the budget represent the maximum authorization to incur expenditures for the purposes specified. It is expected that all elected and appointed County officials shall exercise necessary judgment in the use of appropriated funds in order to achieve the objectives of their program with minimum expenditures.

Section 4. Allotment of Appropriations

When financial circumstances warrant, the Board may adopt a schedule for allotting the annual appropriations contained within the budget on a periodic basis of no less than one calendar quarter. Under this provision, the authorization to spend the annual appropriations provided in the budget shall be limited to the time limits and amounts established in such schedule. No elected or appointed official shall cause obligations to be incurred against, and no payment shall be made from, an appropriation in excess of the limits provided in the schedule.

Section 5. Limit on Obligation and Payments

No elected or appointed County official shall cause an obligation to be incurred against, and no payment shall be made from, any appropriation unless there is sufficient unencumbered balance in the appropriation or allotment. Any obligation incurred or payment authorized in violation of this resolution shall be void and any payment so made illegal. Expenditures made in violation of this resolution shall be subject to the penalties specified in P.A. 621 of 1978, titled the Uniform Budgeting and Accounting Act.

The power to authorize agreements binding the County rest with the Board of Commissioners, unless some other statutory agreement exists or the Board of Commissioners specifically authorize elected officials to sign certain contracts within established guidelines, that are not otherwise prohibited by statute. Moreover, as part of the County's budgetary and appropriation policies the Board of Commissioners may require that the County be named as an additional insured on contractor's insurance policies along with a copy of the contractor's insurance policies and copy of the contractor's licenses be kept on file with the County Administrator.

Each claim against the County shall be approved and signed by the elected or appointed County official responsible for expenditure of the appropriation and shall specify the fund, appropriation account and the activity number assigned in the Budget in accordance with the State Accounting Classification System. Such claims shall be submitted on a timely basis as prescribed in the Accounts Payable Policy & Procedures. Claims against the County shall be

approved by the Board. In no case shall money be drawn from the County treasury except as properly authorized in the pursuance of an appropriation provided for in the budget and no expenditures shall be charged directly to any contingent or general account.

Section 6. Transfer & Purchases

Transfers of any unencumbered balance, or any portion thereof, of any appropriation to any other appropriation may not be made without amendment of the General Fund Budget by regular action of the County Board of Commissioners. An elected or appointed County official responsible for an appropriation may, within the limits of the total appropriation, transfer funds between line items; except between a personnel line item and any non-personnel line item, nor may such official create a staff position, alter salaries, or purchase equipment without prior authorization of the Board of Commissioners. Purchase of supplies, vehicles, service and equipment shall be in compliance with County purchasing policies adopted by the County Board of Commissioners. Establishment of salary levels and adjustments thereto shall be made as authorized in the adopted County personnel policies and negotiated labor contracts.

Section 7. administrator Contingency

The Administrator is authorized to approve expenditures using the Administrator Contingency in single amounts not to exceed \$10,000 and make necessary budgets adjustments to reflect those expenditures. Such expenditures will be tabulated and reported to the Board of Commissioners prior to year-end.

Section 8. Review of Financial Accounts

On at least a monthly basis, the County Administrator shall review the status of expenditures and revenues as compared to the adopted budget, and shall report the findings to the Board, noting areas in which there are significant variations with the budget and providing recommendations where appropriate. A monthly status report of revenues and expenses shall be provided as appropriate to elected and appointed County officials by the Administrator.

Section 9. Balances Reduced to Zero

As soon as practical after the start of the County fiscal year, the County Administrator shall examine each appropriation account for the following funds to determine whether a balance of County funds remains from the preceding fiscal year in excess of the budgeted balance and shall report the findings to the Board: Parks Commission, Health Department, Solid Waste, Drain Commission, Public Defender, Law Library, Marine Law, Child Care, Debt Service, Capital and Airport. If an excess cash balance of County funds is found in any such account, the County Board may reduce the appropriation to that account by the amount of the cash balance in excess of the budgeted anticipated balance, or any portion thereof, and transfer that amount to the General Fund Contingency Account.

Elected and appointed officials are responsible for maintaining expenditures within the limits of an appropriation as provided in this resolution. should it become apparent to the official that the rate of expenditures of the appropriation shall exhaust that appropriation before the end of the budget period or allotment period, the official shall immediately take steps to reduce the rate of expenditures. The official may request a supplemental appropriation from the County Board of Commissioners, who may in its discretion approve or deny the request.

Whenever it is reported to the County Board of Commissioners that actual and probable revenues in any fund may be less than the estimated revenues upon which appropriations from such fund were based, the Board of Commissioners shall take such actions which in its sole discretion are deemed necessary to prevent expenditures from exceeding available revenues for the current fiscal year. Such actions may include reductions or adjustments in periodic allotments and appropriations for any or all appropriations, implementation of hiring freezes, layoff of personnel, renegotiation of labor contracts, and elimination of capital outlays and equipment purchases; provided, however, that all elected and appointed officials shall be given the opportunity for review and comment on any proposed action prior to its adoption.

Comm. Martis moved to adopt the 2026 Lenawee County General Appropriations Act by way of Resolution #2025-15, Comm. Collins seconded, Motion CARRIED by the following Roll Call Vote: YEAS (8) Comm. Aungst, Blanco, Collins, Daly, Krasny, Martis, Tillotson, Van Doren. NAYS (1) Comm. Stimpson.

RESOLUTIONS/PROCLAMATIONS:

Hispanic Heritage Month Proclamation - Rob Trevino, Ben Negron, Anita Aranda, Linda Martinez - (Comm. Collins)

PRO #2025-17

Hispanic Heritage Month

WHEREAS, the Lenawee County Board of Commissioners recognizes and celebrates Hispanic Heritage Month, observed each year from September 15 through October 15, as a time to honor the histories, cultures, and contributions of Hispanic Americans; and

WHEREAS, Hispanic Americans have enriched the life of Lenawee County and the nation through their traditions, values, faith, service, and leadership, bringing people together and strengthening our communities; and

WHEREAS, local organizations such as the Hispanics of Lenawee Alliance (HOLA) and the Michigan Immigrant Rights Center (MIRC) provide education, advocacy, and support that uplift families and inspire future generations; and

WHEREAS, Lenawee County is proud of the diversity that makes our community stronger and celebrates the role of Hispanic Americans and local organizations in shaping a brighter

shared future;

NOW, THEREFORE, BE IT RESOLVED, that the Lenawee County Board of Commissioners officially designates September 15 through October 15, 2025, as **Hispanic Heritage Month** in Lenawee County, recognizing the rich heritage, achievements, and lasting contributions of Hispanic Americans throughout our community.

BE IT FURTHER RESOLVED, that the Board calls upon residents, schools, businesses, and community organizations to actively engage in the month's celebrations, explore educational opportunities, and embrace the diverse cultures and traditions that strengthen our community.

Comm. Collins moved to approve Proclamation #2025-17, Comm. Tillotson seconded, Motion CARRIED by a Unanimous Roll Call Vote.

House Revenue Sharing Cuts Resolution (Comm. Krasny)

RES #2025-14

OPPOSING HOUSE OF REPRESENTATIVES' FY26 BUDGET CUTS TO COUNTY REVENUE SHARING

WHEREAS, counties are mandated by the State of Michigan to provide essential public services including courts, jails, elections, public health, public safety and human services; and **WHEREAS**, unlike cities, villages and townships, counties do not receive constitutionally guaranteed revenue sharing and instead rely solely on statutory revenue sharing, leaving counties uniquely vulnerable to annual state budget decisions; and

WHEREAS, the House of Representatives' version of the Fiscal Year 2026 state budget proposes a \$34.9 million reduction in county statutory revenue sharing, wiping out the long-overdue progress made in FY25 to restore revenue sharing to sustainable levels; and

WHEREAS, the House plan, if enacted, would leave counties with just over \$256 million in statutory revenue sharing statewide, while constitutional revenue sharing for cities, villages and townships (CVTs) is set to reach \$1.1 billion, and when combined with statutory revenue sharing, CVTs would get \$1.4 billion; and

WHEREAS, the House plan shifts \$40 million into restricted sheriff funding with strings attached, requiring counties to maintain higher law enforcement funding levels, even as flexible revenue sharing is reduced, thereby further straining already-limited general funds; and

WHEREAS, public safety dollars directed exclusively to sheriffs are not equivalent to revenue sharing, since they cannot be used to support the wide range of mandated services counties must provide; and

WHEREAS, the Senate budget proposal provides just over \$320 million in county statutory revenue sharing, an increase of \$29.1 million over FY25, and includes \$60 million for public safety that can be allocated at the discretion of county boards of commissioners rather than bypassing them; and

WHEREAS, the Senate approach respects county governance, strengthens general fund flexibility, and better equips counties to meet their broad statutory responsibilities.

THEREFORE, BE IT RESOLVED, that the Lenawee County Board of Commissioners strongly urges the Michigan Legislature and governor to reject the House revenue sharing cuts and support the Senate's proposal to increase county revenue sharing and provide flexible funding for public safety needs; and

BE IT FURTHER RESOLVED, that copies of this resolution be transmitted to Governor

Gretchen Whitmer, Senate Majority Leader Winnie Brinks, House Speaker Matt Hall and Chairs of the House and Senate Appropriations Committees.

Comm. Stimpson moved to adopt Resolution #2025-14, Comm. Martis seconded, Motion CARRIED by a Unanimous Roll Call Vote.

SPECIAL PRESENTATIONS:

None.

BOARD APPOINTMENT (VOTING MEMBER) REPORTS

BRIDGING THE GAP SUBCOMMITTEE

9/16/25 Bridging the Gap

9/17/25 Bridging the Gap Mins.

Comm. Martis reported from the Bridging the Gap Subcommittee.

DEPARTMENT ON AGING (LDA) (Comm. Collins)

Comm. Collins reported from the Dept. on Aging.

EMERGENCY 911 DISTRICT BOARD (Comm. Collins)

9/11/25 E911 Mins

Comm. Collins reported from the Emergency 911 District Board.

HEALTH BOARD (Comm. Collins)

9/17/25 Board of Health Mins

Comm. Collins reported from the Health Board.

LAND BANK AUTHORITY (Comm. Collins)

Comm. Collins reported from the Land Bank Authority.

PARKS COMMISSION (Comm. Tillotson)

9/15/25 Park Mins.

Comm. Tillotson reported from the Parks Commission.

REGION 2 PLANNING COMMISSION (Comm. Tillotson)

Comm. Tillotson reported from the Region 2 Planning Commission.

LIAISON (NON-VOTING) REPORTS

ROAD COMMISSION (Comm. Martis)

Comm. Martis reported from the Road Commission.

WELL WISE SERVICES (Comm. Van Doren)

Comm. Van Doren reported from the Well Wise Services.

UNFINISHED BUSINESS:

Tecumseh Products Site

Admn. Murphy gave an update on the Tecumseh Products Site.

Lenawee Now Contract

Comm. Martis gave an update on the Lenawee Now Contract subcommittee meeting.

NEW BUSINESS:

REQUEST: REIL Design/Construction and Land Acquisition Easements

Admn. Murphy shared information, regarding the REIL Design/Construction and Land Acquisition Easements.

Comm. Collins moved to accept the sponsor contract as presented and authorize Board Chairman, Jim Van Doren to sign, by way of the following resolution:

RES #2025-16 AIRPORT / MDOT

Authorized Signatory

WHEREAS, the process of developing and upkeep of the Lenawee County Airport with federal and state financial assistance requires the execution of sponsor contracts for approved projects between the Lenawee County Board of Commissioners, Adrian, Michigan and the Michigan Department of Transportation, Lansing, Michigan, and

WHEREAS, the Lenawee County Board of Commissioners shall enter into sponsor contracts (full text on file) for specific development/upkeep projects at the Lenawee County Airport for the purposes of obtaining aid.

THEREFORE, BE IT RESOLVED, that the Chairperson of the Lenawee County Board of Commissioners, James Van Doren is hereby authorized and directed to execute said sponsor contracts on behalf of the County of Lenawee, Michigan, and the County Clerk is hereby authorized to impress the official seal to attest said execution.

MDOT CONTRACT NO. 2025-0732 referred to herein shall be attached

PROJECT DESCRIPTION: Install Runway Visual Guidance System-Runway 5 REILs-Construction; Install Runway Visual Guidance System-Runway 5 REILs – Design; Acquire Easement for Approaches-Runway 23 (Parcels E77, E79, E85 & E87)-Land Acquisition
Federal Share \$251,983

State Share \$13,264

Estimated PROJECT COST, \$265,247

Comm. Martis seconded, Motion CARRIED by a Unanimous Roll Call Vote.

PUBLIC COMMENT: [on any topic- 3 minute limit]

Public Comment was received by the following:

Ben Negron- City of Adrian Resident- Support restoration of the Lenawee Now Contract

COMMISSIONER COMMENT:

Comm. Martis thanked the recipients of the Hispanic Heritage Proclamation and shared that the Hispanic Community is recognized as friends, neighbors and colleagues.

ANNOUNCEMENTS:

Chair Van Doren announced the following:

- Maurice Spear Ribbon Cutting Ceremony will be held on Friday, Sept. 25, 2025, at 2:00 PM.*
- Lenawee County Legislative Dinner will be held on November 19, 2025, at 5:30 PM.*

ADJOURN/RECESS:

Comm. Tillotson moved to adjourn at 7:15 PM, Comm. Martis seconded, Motion CARRIED.

James Van Doren, Board Chairman

Roxann Holloway, County Clerk