

BOARD OF COMMISSIONERS



MEMBERS

Committee of the Whole
Second Floor, Old Courthouse
301 N, Main St.
Adrian, MI 49221

MEETING LOCATION
Commission Chambers

Minutes: Wednesday, August 13, 2025

CALL TO ORDER: Invocation - Pledge - Cell Phone Reminder:

The meeting was called to order at 1:30 PM by Chair Van Doren

Present: Commissioners: David Aungst, Beth Blanco, Terry Collins, James Daly, Dustin Krasny, Kevon Martis, Ralph Tillotson, James Van Doren.

Also Present: Administrator Kim Murphy, Corporate Counsel John Gillooly, Deputy Administrator Shannon Elliott Sheriff Troy Bevier, Undersheriff Jeff Ewald, Community Development Coordinator Francine Zysk, Accountant Matt Turgeon, Finance Director Dan Zimolzak, Glenn Richard, Jim "The Hat" Palmer, Judy Palmer, Nancy R. Eaton-Gordon, LCMHA Executive Director Kathryn Szewczuk, Jackie Bradley, Paul Funk, Ron Wimple, Dawn Finney, Ann Benschofer, Amanda Loftin, Kristen Brown, Todd Brown, Becky Selenko, Brooke Habay, David Borton, Michael Rolka, Patsy Torres, Neil Haseley, Circuit Judge Michael Olsaver, Sara Teske, Garry Cliff, Matt Witte, Bryan Winder, Dan Witt, County Clerk Roxann Holloway.

ROLL CALL

Commissioners: David Aungst, Beth Blanco, Terry Collins, James Daly, Dustin Krasny, Kevon Martis, Ralph Tillotson and James Van Doren were present.

Comm. David Stimpson absent.

APPROVAL OF MINUTES:

Approval of Minutes: July 9, 2025

Comm. Aungst moved to approve the minutes of July 9, 2025, Comm. Blanco seconded, Motion CARRIED.

AMENDMENTS TO THE AGENDA

Chair Van Doren requested the following items to be added to the agenda:

Special Presentation: Sheriff's Department Employee Recognition

New Business: Naming the Sheriff's Department Building

Comm. Tillotson moved to approve the agenda, as amended, Comm. Martis seconded the motion, Motion CARRIED.

PETITIONS and COMMUNICATIONS:

Communications read.

INTRODUCTION OF SPECIAL GUESTS:

None.

LIMITED PUBLIC COMMENT: [on any agenda item – 3 minute limit]

None.

RESOLUTIONS/PROCLAMATIONS:

Overdose Awareness Day & Recovery Month - Dawn Finney, Community Mental Health and Theresa Rupley, Lenawee County Recovery Court

PRO#2025-15

National Overdose Awareness Day and Recovery Month

WHEREAS, Overdose Awareness Day is recognized internationally on August 31 annually to raise awareness of drug overdose, the stigma associated with overdose deaths, and acknowledge grief experienced by families and friends remembering those lost and injured as a result of drug overdose; and,

WHEREAS, Recovery Month is recognized nationally throughout the month of September to promote new evidence-based treatment and recovery practices, the strength and resilience of the recovery community and highlight the providers and communities that support recovery from substance use disorders; and,

WHEREAS, in 2023, the State of Michigan mourned the loss of 2,931 lives to overdose—including 9 residents of Lenawee County—and experienced more than 28,000 non-fatal overdose-related emergency department visits, including 222 in Lenawee County; and

WHEREAS, substance use disorders remain a significant public health concern, affecting individuals of all ages, races, and backgrounds, requiring a coordinated, compassionate response that includes prevention, treatment, and long-term recovery support; and

WHEREAS, recovery is not only possible but achievable, offering hope and a healthier, more fulfilling life for individuals and families affected by substance use disorders; and we encourage family and friends to take preventative steps, recognize overdose warning signs, support access to recovery services, and help reduce stigma so those in need feel safe seeking help; and

NOW, THEREFORE, the Lenawee County Board of Commissioners does hereby proclaim **August 31st as National Overdose Awareness Day and September 2025 as National Recovery Month** in Lenawee County, and call upon our community to observe these occasions.

Comm. Krasny moved to approve Proclamation #2025-15, Comm. Collins seconded, Motion CARRIED by a UNANIMOUS Roll Call Vote.

SPECIAL PRESENTATIONS:

2024 Lenawee County Audit Presentation- Dan Zimolzak, Lenawee Finance Director and Michael Rolka, Yeo & Yeo

Dan Zimolzak, Lenawee County Finance Director and Michael Rolka, Auditor from Yeo & Yeo, presented the 2024 Lenawee County Audit.

Comm. Tiltotson moved to accept the 2024 Audit Report, as presented. Comm. Martis seconded, Motion CARRIED.

Kathryn Szewczuk, Executive Director-Lenawee Community Mental Health Authority

Kathryn Szewczuk, Executive Director of the Lenawee Community Mental Health Authority, presented the MDHH's PIHP Procurement Proposal, and its potential impacts on Lenawee County.

Chair Van Doren shared that a town hall meeting is scheduled for September 16, 2025, at the Align Center, to discuss this matter.

****Recognition of Service - Animal Control Officer, David Borton (Sheriff Troy Bevier)**

Sheriff Bevier recognized David Borton, for over 30 years of service, as the Lenawee County Animal Control Officer.

APPROVAL OF CONSENT AGENDA:

(Roll Call Vote)

August consent agenda

Comm. Martis moved to approve the following consent agenda items, as presented, Comm. Collins seconded,

Board Appointments

BRIDGING THE GAP OPIOID SUB-COMMITTEE - 9 members

Kevon Martis, Government

Recovery Court Case Manager

Create a full-time grant-funded Recovery Court Case Manager position, paygrade NU75CT09.

Public Health Nurse Position Adjustments

Effective October 1, 2025: Keep open, but unfilled and budget at zero, P# 11849-02 Public Health Nurse II, Full-Time, Grade NU7542. Add # (TBD), Public Health Nurse II, Part-Time, Grade NU7542. \$29.4051 - \$33.7001 per hour / 22.50 hours per week.

Region 2 Planning Commission Contract

Approval of the Planning Services Agreement between the County of Lenawee and the Region 2 Planning Commission and authorize the Board Chair to sign agreement.

CDBG Rehabilitation Grant with Community Action Agency

Publish the draft CDBG application, Lenawee's Community Development Plan, and set a public hearing for 9/10/25, to be held during the Board of Commissioner's Meeting.

Sackler Purdue Opioid Settlement Agreement

Authorize the County Administrator to sign the Sackler Family Purdue Pharma Participation Form.

RES#2025-11

RESOLUTION AUTHORIZING ENTRY OF PARTICIPATION AGREEMENTS IN PARTIAL SETTLEMENT OF THE NATIONAL PRESCRIPTION OPIATE LITIGATION AND ENTRY OF STATE LOCAL GOVERNMENT INTRASTATE AGREEMENT CONCERNING ALLOCATION OF SETTLEMENT PROCEEDS

WHEREAS, the Lenawee County Board of Commissioners filed a lawsuit to address the public nuisance that is the Opioid Epidemic, which named, among others, Purdue Pharma L.P. (Purdue) and several members of the Sackler family (Sackler Family Defendants);

AND WHEREAS Purdue has presented a proposed Bankruptcy Plan, and the Sackler Family Defendants have entered into a Governmental Entity & Shareholder Direct Settlement Agreement (together, the "Purdue/Sackler Settlement") with the State Attorneys General and a Plaintiff Executive Committee-designated negotiating committee that represents approximately 4,000 local governments that have brought lawsuits similar to Lenawee County Board of Commissioners lawsuit;

AND WHEREAS the Purdue/Sackler Settlement will provide significant equitable and monetary relief, including an agreement that (a) the Sackler Family Defendants will pay \$6.5 billion over the next 15 years in exchange for a release of claims against them and (b) the Purdue estate will contribute an amount of approximately \$900 million. The bulk of these payments will be dedicated to funding abatement and prevention strategies associated with the opioids public nuisance;

AND WHEREAS Lenawee County Board of Commissioners previously executed Participation Agreements for the Distributor and Janssen Settlements, as well as the Teva, Allergan, CVS, Walmart, and Walgreens Settlements, which have conferred and continue to confer valuable benefits;

AND WHEREAS Lenawee County Board of Commissioners desires to enter into an allocation method which allocates settlement funds on a 50/50 basis to:

1. Participating Local Governments who have elected to participate in the Purdue/Sackler Settlement; and
2. the State of Michigan.

NOW THEREFORE, Lenawee County Board of Commissioners authorizes the execution of a Participation Agreement for the Purdue/Sackler Settlement, which is available at <https://nationalopioidsettlement.com/>. A specimen copy of the material terms of the participation agreement is attached as Exhibit A to the resolution.

Lenawee County Board of Commissioners also authorizes the execution of a new Michigan State-Subdivision Agreement for Allocation of Opioid Settlement Agreements substantially similar to the proposed agreement attached as Exhibit B to the resolution.

Lenawee County Board of Commissioners also authorizes the Weitz & Luxenberg law firm to vote on Lenawee County Board of Commissioners behalf in favor of the Bankruptcy Plan for Purdue.

Multiple Manufacturer Defendant Settlements

Authorize the County Administrator to sign the Participation Forms for Alvogen Inc, Amneal Pharmaceuticals Inc, Apotex Inc.

RES#2025-12

RESOLUTION AUTHORIZING ENTRY OF PARTICIPATION AGREEMENTS IN PARTIAL SETTLEMENT OF THE NATIONAL PRESCRIPTION OPIATE LITIGATION AND ENTRY OF STATE LOCAL GOVERNMENT INTRASTATE AGREEMENT CONCERNING ALLOCATION OF SETTLEMENT PROCEEDS

WHEREAS, the Lenawee County Board of Commissioners filed a lawsuit to address the public nuisance that is the Opioid Epidemic;

AND WHEREAS the following entities:

1. Alvogen Inc.
2. Amneal Pharmaceuticals, Inc.
3. Apotex Inc.
4. Hikma Pharmaceuticals USA, Inc.
5. Indivior Inc.
6. Mylan Pharmaceuticals Inc.
7. Sun Pharmaceutical Industries, Inc. and
8. Zydus Pharmaceuticals, Inc.

("Settling Defendants") have negotiated proposed national settlement agreements ("Proposed Settlements") with the State Attorneys General, and a Plaintiff Executive Committee-designated negotiating committee that represents approximately 4,000 local governments that have brought lawsuits similar to Lenawee County Board of Commissioners lawsuit;

AND WHEREAS the Proposed Settlements contain significant equitable and monetary relief, including:

1. *An agreement to pay (a) \$18,680,162 in a single year by Alvogen Inc.; (b) \$71,751,010 over ten years by Amneal Pharmaceuticals, Inc.; (c) \$63,682,369 in a single year by Apotex Inc.; (d) \$95,818,293 over one to four years by Hikma Pharmaceuticals USA, Inc.; (e) \$38,022,450 over four years by Indivior Inc.; (f) \$284,447,916 over nine years by Mylan Pharmaceuticals Inc.; (g) \$30,992,087 over one to four years by Sun Pharmaceutical Industries, Inc.; and (h) \$14,859,220 in a single year by Zydus Pharmaceuticals, Inc. The bulk of each of these payments will be dedicated to funding abatement and prevention strategies associated with the opioids public nuisance;*
2. *In addition to these abatement payments, several of the settlements allow states to receive free pharmaceutical products or cash in lieu of this product.*
3. *Additionally, seven of the companies (not including Indivior) are prohibited from promoting or marketing opioids and opioid products, making or selling any product that*

contains more than 40 mg of oxycodone per pill, and are required to put in place a monitoring and reporting system for suspicious orders.

- 4. Indivior has agreed to not manufacture or sell opioid products for the next 10 years, but it will be able to continue marketing and selling medications to treat opioid use disorder.*

AND WHEREAS *Lenawee County Board of Commissioners previously executed Participation Agreements for the Distributor and Janssen Settlements, as well as the Teva, Allergan, CVS, Walmart, and Walgreens Settlements, which have conferred and continue to confer valuable benefits;*

AND WHEREAS *Lenawee County Board of Commissioners desires to enter into an allocation method which allocates settlement funds from the Settling Defendants on a 50/50 basis to:*

- 1. Local Governments who have elected to participate in the settlements with the Settling Defendants; and*
- 2. the State of Michigan.*

NOW THEREFORE, *Lenawee County Board of Commissioners authorizes the execution of Participation Agreements for the Master Settlement Agreements with: (1) Alvogen Inc.; (2) Amneal Pharmaceuticals, Inc.; (3) Apotex Inc.; (4) Hikma Pharmaceuticals USA, Inc.; (5) Indivior Inc.; (6) Mylan Pharmaceuticals Inc.; (7) Sun Pharmaceutical Industries, Inc.; and (8) Zydus Pharmaceuticals, Inc., each of which are listed and available to the public at <https://nationalopioidsettlement.com/additional-settlements/>. Specimen copies of the material terms of the participation agreements are attached in one combined PDF as Exhibit A to this resolution.*

Lenawee County Board of Commissioners also authorizes the execution of a new Michigan State-Subdivision Agreement for Allocation of Opioid Settlement Agreements substantially similar to the proposed agreement attached as Exhibit B to the resolution.

Contract for Professional Engineering Service

To enter into a Contract for Professional Engineering Services with Mead & Hunt in the amount of \$40,780.00 and authorize the Board Chair to sign said contract.

Dispatch Managed Emergency Voice Operations (MEVO) System

Approval of the 5-year agreement with INdigital for Emergency Voice Operations. Hardware and Connectivity (Years 1–5): \$6,660.00 annually. Configuration, Setup, & Testing (Year 1 only): \$2,615.00. Total First-Year Cost: \$9,275.00.

Health Department Improvement Bids

Approval to enter into a contract with Krieghoff-Lenawee for a total of \$420,844.

HSB Sealcoating

Accept the proposal from K&B of \$32,503 to crack fill/seal/stripe the HSB lots and \$1,000 for signs and curb paint.

MSC Project – New Fiber to Administration and Addition

Approval of quote from Creek Enterprise, in the amount of \$6,620.19, for MSC fiber.

October Meeting

The regularly scheduled October 2025 Personnel Ways and Means Committee will be moved 1 week back to October 14, 2025.

Strategic Planning

County Administrator to contact Al Venderberg, Kent County Administrator, to discuss his Strategic Planning assistance.

Motion CARRIED by a Unanimous Roll Call Vote.

STANDING COMMITTEE REPORTS

ACCOUNTS PAYABLE (Comm. Martis)

Approve Accounts Payable Payments

7/10/25 Minutes

7/24/25 Minutes

8/7/25 Minutes

Comm. Martin moved to approve accounts payable payments in the amount of \$9,848,158.51 with the general fund's portion being \$992,742.03, Comm. Collins seconded, Motion CARRIED.

CRIMINAL JUSTICE (Comm. Collins)

8/7/25 Minutes

Comm. Collins Reported from the Criminal Justice Committee.

IT/EQUALIZATION (Comm. Krasny)

8/7/25 Minutes

Comm. Krasny reported from the I.T. Committee.

PERSONNEL / WAYS & MEANS (Comm. Martis)

8/12/25 Minutes

Comm. Martis reported from the Personnel and Way & Means Committee.

POLICIES & PROCEDURES (Comm. Collins)

8/4/25 Minutes

Comm. Collins reported from the Policies & Procedures Committee.

Request: Dual Review Policy

Comm. Collins moved to approve the Dual Review Policy# 2025-07, Comm. Martis seconded, Motion CARRIED.

PHYSICAL RESOURCES (Comm. Krasny)

8/7/25 Minutes

Comm. Krasny reported from the Physical Resources Committee.

BOARD APPOINTMENT (VOTING MEMBER) REPORTS

AIRPORT COMMISSION (Comm. Collins)

8/4/25 Minutes

Comm. Collins reported from the Airport Commission.

BRIDGING THE GAP SUBCOMMITTEE

7/16/25 Minutes

Comm. Collins reported from the Bridging The Gap Subcommittee.

COMMUNITY ACTION AGENCY (Comm. Stimpson)

No report.

COMMUNITY MENTAL HEALTH AUTHORITY (Comm. Stimpson)

No report.

COUNTY PLANNING COMMISSION (Comm. Blanco)

7/17/25 LCPC Minutes

Comm. Blanco reported from the County Planning Commission.

DEPARTMENT ON AGING (LDA) (Comm. Collins)

7/24/25 Minutes

Comm. Collins reported from the Department on Aging.

DEPARTMENT OF HEALTH & HUMAN SERVICES | MEDICAL CARE FACILITY (Comm. Tillotson)

No report.

EMERGENCY 911 DISTRICT BOARD (Comm. Collins)

E911 7/10/25 Minute

Comm. Aungst reported from the 911 District Board.

HEALTH BOARD (Comm. Collins)

7/16/25 Minutes

Comm. Collins reported from the Health Board.

HOMELAND SECURITY & LOCAL EMERGENCY PLANNING (Comm. Collins)

No report.

LAND BANK AUTHORITY (Comm. Collins)

No report.

LENAWEE PUBLIC TRANSPORTATION AUTHORITY (Comm. Tillotson)

No report.

MAC - Finance & General Government (Admin. Murphy)

No report.

MAC- Judiciary & Public Safety (Deputy Elliott)

No report.

MAURICE SPEAR CAMPUS (Comm. Collins)

Comm. Collins reported from Maurice Spear Campus.

MICHIGAN WORKS (Comm. Collins)

No report.

PARKS COMMISSION (Comm. Tillotson)

7/21/25 Minutes

Parks Commission Picnic - August 18th, 5pm - Gerber Park

Comm. Tillotson reported from the Park Commission.

REGION 2 PLANNING COMMISSION (Comm. Tillotson)

No report.

SOLID WASTE/MATERIALS MANAGEMENT COMMITTEES (Comm. Stimpson)

No report.

SUBSTANCE USE DISORDER OVERSIGHT POLICY BOARD[CMHPSM] (Comm. Tillotson)

No report.

LIAISON (NON-VOTING) REPORTS

MICHIGAN TOWNSHIP ASSOCIATION [LENAWEE] (Comm. Blanco)

No report.

ROAD COMMISSION (Comm. Martis)

Comm. Martis reported from the Road Commission.

VETERANS' AFFAIRS (Comm. Collins)

8/8/25 Minutes

Comm. Collins reported from the Veteran's Affairs.

WELL WISE SERVICES (Comm. Van Doren)

June 18 Minutes and July Agenda

Comm. Van Doren reported from Well Wise Services.

OTHER LIASON APPOINTMENTS

None.

UNFINISHED BUSINESS:

None.

NEW BUSINESS:

October Meeting

Commissioner Tillotson moved to reschedule the Board of Commissioners Meeting scheduled for Wednesday, October 8th to Wednesday, October 15th, due to scheduling conflicts, Comm. Martis seconded, discussion followed. Motion CARRIED.

Road Commissioner Applications

Chair Van Doren reported that there is currently a vacant seat on the Lenawee County Road Commission. Seven applications were received. (Applicants listed below) Each commissioner received a copy of all the applications and supporting documents to review before the meeting today. Each candidate was allowed 3 minutes to share information about themselves, which was followed by a 3-minute question and answer segment.

Discussion followed. Comm. Martis nominated Todd Brown, Comm. Aungst seconded. Motion CARRIED.

Todd Brown

Dan Witt

Jim Palmer

Paul Funk

Ron Wimple

Bryan Winder

Neil Haseley

Naming of New Sheriff's Building

Chair Van Doren shared that the commission has received a number of requests to name the new Sheriff's Building, after Richard L. Germond. Discussion followed. Comm. Collins moved to name the new Sheriff's Building, the Richard L. Germond Sheriff's Department or the Richard Germond Sheriff's Department, to consult with the Germond Family to determine whether or not to include the middle initial. Motion CARRIED.

PUBLIC COMMENT: [on any topic- 3 minute limit]

Public Comment was received by the following:

Paul Funk- Clinton Township-commended Scott Merillat, LCRC Manager

Matthew Witte- Raisin Township- Hand Counting Ballot Training

Jim Palmer- Raisin Township- commended LCRC Stan Wilson

Todd Brown-Clayton, Michigan- Thanked the commissioners for the LCRC appointment

Ronald Wimple-City of Tecumseh- Thanked the commissioners for the opportunity to apply for the LCRC

COMMISSIONER COMMENT:

Comm. Tillotson recognized and commended Stan Wilson for his hard word and dedication to the Lenawee County Road Commission.

Chair Van Doren thanked all the commissioners for their work and dedication to Lenawee County. He also thanks the County Administration Office and the county's legal counsel for all they do.

ANNOUNCEMENTS:

Administrator Murphy reminded the commissioners of the upcoming deadline for registration for the MAC Conference.

Administrator Murphy also reminded the commissioners, that have not already scheduled to meet with her, regarding the 2026 Budget, please do so, as soon as possible.

ADJOURN/RECESS:

Comm. Tillotson moved to adjourn at 3:38 p.m., Comm. Collins seconded. Motion CARRIED.

James Van Doren, Board Chairman

Roxann Holloway, County Clerk